UN Development Programme
Samoa - Apia

Award ID: 00075352 & 00072314
Award Title: Samoa Cyclone Evan Shelter Reconstruction Programme
Start Year: 2013
End Year: 2014
Implementing Partner (Executing Agency): UNDP (Direct Execution)

Donor | Fund | Amount
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UNDP | 04120 TRAC3 - Response | 400,000.00
UNDP | 04120 TRAC3 - Response | 100,000.00

Total Budget (2013 and Beyond) | 500,000.00
Total Expenditure (2012 and Prior) | 0.00
Award Total | 500,000.00
Unprogrammed/Unfunded | 0.00

UNDAF Outcome 1: By 2017 the most vulnerable communities across the PICTS (Pacific Island Countries and Territories) are more resilient and select government agencies, civil society organizations and communities have enhanced capacity to apply integrated approaches to environment management, climate adaptation/mitigation, and disaster risk management.

UNDP Strategic Plan Primary Outcome: Mainstreaming Environment and Sustainable Development

Brief Description: On the basis of the assessment of damages and needs conducted through the assistance of UNDP from January to April 2013, UNDP has decided to develop a cyclone and flood recovery programme in support of the Government of Samoa. The programme would implement only those components of overall recovery needs, which actively encourages household and community recovery and enhances national capacity in disaster risk management. It is expected that the Government of Samoa would be able to secure resources from other sources for supporting infrastructure recovery.
Six months on from Cyclone Evan the recovery programme objective is to help people to build back better homes so that the people are more resilient to the impact of crises and disasters in future. The objective will be achieved through (i) constructing two climate resilient model houses that can be used as a learning tool for affected people in the reconstruction process; (ii) helping home-owners rebuild their houses and developing the capacity of building artisans; and (iii) ensuring the longevity and potency of the programme by establishing a ‘Shelter Resource Centre’ that would act as a receptacle compile relevant information from various sources and disseminate a code of best practice in housing construction. The programme would be implemented as soon as possible, over a period not exceeding 12 months.

Agreed by UNDP: 
Nileema Noble, Resident Representative
Date: 5/8/13

Agreed by Implementing Partner: 
Nileema Noble, Resident Representative
Date: 5/8/13
Addendum to Post Cyclone Evan Recovery UNDP Programme Document.

As a response to Cyclone Evan on 13 December 2012, UNDP has provided direct emergency support to the Government of Samoa through three main components:

- Direct support to the development of the Post Disaster Needs Assessment in cooperation with the government of Samoa and the World Bank. UN RC co-led the process along with participation of 9 UN agencies.
- Direct support to the development of the Samoa National Recovery Framework and sector specific work plans through provision of technical support (3 months of consultancy services)
- Support for the preparation of a “Post Cyclone Evan Recovery Programme” proposal to the Bureau of Crisis Prevention and Recovery (BCPR). As a result of this process, UNDP has made available to the Government of Samoa a total of USD$550,000 (US$100,000 to meet immediate relief needs and $400,000 for recovery needs – the latter funds received in May 2013).

Right after Cyclone Evan in December 2013, DMO created a list of households whose homes were categorized as either; 1 totally destroyed, 2 partially destroyed or 3 damaged, but habitable. The government has used this list in a very efficient manner to provide assistance through low interest emergency loans for rebuilding homes. However many families do not have the credentials to access these loans and are still in urgent need for assistance.

In July 2013, the Government approved a Disaster Resilient Model House supported by UN-HABITAT, has worked on developing a coordination mechanism within the government for the Shelter component and is currently reviewing the Building Code at the National Level.

6 months after Cyclone Evan, the Government has done an initial review of progress on the National Recovery Framework. As reflected in the meeting on Friday 19th of July, the shelter component is still in urgent need for support, as the initial identification of affected households left out an important amount of families who cannot afford loans or other recovery support.

In reflection of the urgency of needs for shelter for the affected households, and also as agreed in discussions with the Government, UNDP will focus the funds for the “Post Cyclone Evan Recovery Programme” on the shelter component and ensure maximum impact and assistance with the available budget. Other areas of support identified in the original recovery project document would be covered by the currently expanding portfolio of Environment, Climate
Change and Disaster Risk Management in Samoa that will mean around US$21M between 2013 and 2014 covering areas of livelihoods, DRR/DRM etc.

All this progress has enabled time to discuss and agree on the most efficient way to utilize the funds from the “Post Cyclone Evan Recovery Programme”. This project will directly contribute to the larger National Recovery Framework.

The objective of the project is therefore to provide permanent housing, targeting the most vulnerable people who have no access to other resources or technical expertise. The shelter provided by the scheme will be engineered and climate resilient in keeping with the Build Back Better (BBB) principle as well as addressing issues of environmental resilience and land use planning and will use the agreed housing standard adopted by the government to withstand different environment hazards.

The new housing components of the project will be as follows:

- **Component 1**: Community Based Post – Cyclone Shelter Recovery for Climate Resilience in Samoa. Provide permanent shelter for 65 households.
- **Component 2**: Constructing One Climate-Resilient Model House in Samoa. To Demonstrate BBB principles and raise awareness of general public about climate resilience
- **Component 3**: Project Manager/Technical Advisory services for implementation of the Project. A short term project manager (with engineer/architect background) will be hired by UNDP to manage and disburse the $500,000 programme. This person will, inter alia also provide the technical oversight needed to rebuild homes.

The selection of houses to be re-built by the project will be based on a visual inspection to be carried out jointly between the Government of Samoa and UNDP at the beginning of August 2013 and will also comply with the following criteria:

- Identification of the most vulnerable families with no access to the government loan schemes or other support mechanisms. The identification of household that will benefit from this programme will be done jointly by UNDP and the Government of Samoa.
- Use of the CIM plans to identify hazard zones and discuss relocation with village councils when relevant
- The design of the houses will follow the DRMH standards. The Project Manager and the Surveillance Group from Ministry of Works will provide the technical and engineering oversight
- Houses will be constructed by village carpenters trained right after Cyclone Evan.

In terms of implementation and as agreed with MOF, the NGO ADRA (Adventist Development and Relief Agency) will be engaged as a responsible Party. ADRA is in a good strategic position to implement the construction of this shelter programme due to the following reasons:

- ADRA has already very close contact with communities and very good understanding on the most vulnerable households.
- ADRA already counts on a body of carpenters that were trained through the ECHO project right after the cyclone.
- ADRA has already collaborated with the MWTI in cyclone Evan relief by supporting some of these vulnerable households to re-build their shelter using ECHO funding.
- The Government is already considering ADRA as the way to provide support to these vulnerable households.

The Project will count on a Project Manager who will have the capacity to provide accelerated and expedited technical assistance to ADRA and to oversee implementation of the programme and the construction of the houses. The Ministry of Works has expressed their limited capacity to implement this project. However, they have agreed to provide support as part of their regular operations of construction oversight.

UNDP will be the implementing partner under DIM modality with the Deputy Resident Representative directly managing/responsible for the project. The work of the project will also be guided by a Project Board that could include Government agencies like: MOF, MWTI, PUMA, DMO and MWCSDD and oversight for implementation will be provided by UNDP. The project life will be 6 months effective August 2013.

*Signature*

Nileema Noble
Resident Coordinator/Resident Representative
UNDP Multi Country Office for Samoa, Cook Islands, Niue and Tokelau

Date: 5 August 2013.
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<th>Budget Est. (USD)</th>
<th>Responsible Party</th>
<th>TimeFrame</th>
<th>Key Activities</th>
<th>Output</th>
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**Grand Total**

**Project Title:** Samoa Cyclone Early Recovery Reconstruction Program

**Project:** 00072552

**Report Date:** 8/4/2013

**Annual Work Plan**
United Nations Development Programme

Dear Ms. Noble,

I am pleased to inform you that the BCPR Project Appraisal Committee (BPAC) has approved the allocation of a total amount of USD400,000 (four hundred thousand) to support the project "Assistance to the Government of Samoa for Implementing Recovery Programmes in the Areas Affected by the Cyclone and Floods". Funding will be made available from the Early Recovery Window of the TRAC 1.1.3 (Atlas fund code: 04180; donor code: 00012).

In accordance with our resource management guidelines, you are kindly requested to submit a signed final project document, including the detailed Annual Work Plan (AWP), within the next 90 (ninety) days. Upon receipt of the signed final project document BCPR will then establish an authorized spending limit (ASL) in Atlas. If the signed project document and AWP are not received within 90 days, this approval will no longer be valid.

Please ensure that electronic copies of the signed project document, as well as quarterly progress reports, are uploaded in Atlas.

Please do not hesitate to contact your BCPR regional team (bcpr.asia@undp.org), led by Mr. Devanand Ramiah, for any additional support you might require. We look forward to working with you and your team in supporting your office on crisis prevention and recovery.

Yours sincerely,

[Signature]

Assistant Administrator and Director
Bureau for Crisis Prevention and Recovery

Ms. Nileema Noble
UN Resident Coordinator
UNDP Resident Representative
Samoa

CC: Mr. Nicholas Rosellini, Deputy Director, Regional Bureau for Asia and the Pacific
Ms. Georgina Bonin, Assistant Resident Representative, UNDP Samoa
Ms. Sudha Srivastava, Chief, Resource Management Division, BCPR
Mr. Bruno Lemarquis, Coordinator, Country Support Management Team, BCPR
BCPR Asia Regional Team